

Message Text

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ORIGIN EUR-12

INFO OCT-01 SS-15 L-03 PM-03 ISO-00 DODE-00 SSO-00 CCO-00

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APPROVED BY EUR:JGLOWENSTEIN

OASD/ISA:MGEN R Bowman (DRAFT)

JS/J-3:COL. DE SHEAL

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OASD/ISA:WILKINSON

L/EUR:DSMALL

PM/DCA:HDCAMITTA

C:JKELLY S/S:MR. JOHNSTONE

OASD/ISA/PP:JO'SHAUGHNESSY

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FM SECSTATE WASHDC

TO AMEMBASSY BONN IMMEDIATE

INFO AMEMBASSY LONDON PRIORITY

AMEMBASSY OTTAWA PRIORITY

AMEMBASSY PARIS PRIORITY

USDEL SECRETARY PRIORITY

USMISSION NATO PRIORITY

USNMR SHAPE

USLOSACLANT

USCINCEUR

CINCLANT

C O N F I D E N T I A L STATE 182598 TOSEC 080283

E.O. 11652:GDS

TAGS: MPOL, GW, US, NATO, CSCE

SUBJECT: EXERCISE REFORGER 75

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REFS: A. GENEVA 5772 (NOTAL); B. USNATO 3990 (NOTAL);

C. STATE 179558; D. USNATO 3996

1. EMBASSY SHOULD PROMPTLY FOLLOW UP ON NATO DISCUSSIONS WITH FRG BY REVIEWING WITH THEM POLAD DISCUSSIONS (REF B) ON APPLICATION OF CONFIDENCE-BUILDING MEASURES TO FORTH-COMING EXERCISE REFORGER 75 (OCTOBER 7 - NOVEMBER 30). YOU SHOULD SAY THAT WE ARE PREPARED TO WORK WITH THE FRG INITIALLY IN DEVELOPING PROCEDURES FOR APPLYING CBMS TO REFORGER. LE WOULD THEN ENVISION SUBMITTING RESULTS OF OUR JOINT EFFORTS TO THE POLADS SO THAT REFORGER (AND, IF GERMANS DESIRE, COLD FIRE/GROSSE ROCHADE) CAN SERVE AS A MODEL FOR APPLICATION OF CBMS. WE BELIEVE IT WOULD BE DESIRABLE FOR US AND FRG TO TOUCH BASE WITH OTHER ALLIED PARTICIPANTS IN THESE MANEUVERS (UK, CANADA, FRANCE) IN CONJUNCTION WITH FURTHER WORK IN POLADS.

2. YOU SHOULD FURTHER SAY TO FRG THAT IN APPROACHING QUESTION OF APPLYING CBMS TO REFORGER, WE HAVE IN MIND THAT:

A. WE ARE ESTABLISHING A PRECEDENT FOR THE FUTURE WITH RESPECT TO NATO NATIONAL AND MULTI-NATIONAL MANEUVERS;

B. HIGH STANDARDS SHOULD BE SET BY THE ALLIES IN ORDER TO ESTABLISH A BASIS ON WHICH WARSAW PACT APPLICATION OF CBMS WOULD BE JUDGED. THUS, WE ATTACH PARTICULAR IMPORTANCE TO NOTIFICATION WELL IN ADVANCE OF THE EVENT, AND A FULL INFORMATION POLICY.

3. WHILE IN OUR INTERPRETATION, CSCE'S FINAL DOCUMENT PRESCRIBES THAT, AT A MINIMUM, THE ACTUAL GRAFENWOEHR FIELD MANEUVER PORTION OF REFORGER 75 (WITH MORE THAN 25,000 TROOPS) IN THE FRG SHOULD BE NOTIFIED, WE STRONGLY BELIEVE THAT THE ENTIRE REFORGER PROGRAM SHOULD BE INCLUDED IN NOTIFICATION AND SUCH SPECIFIC ANCILLARY US ACTIVITIES AS AIRBORNE MOVEMENTS TO AND FROM EUROPE SHOULD BE INCLUDED. WE BELIEVE IT IS IN OUR INTEREST TO PROVIDE MORE RATHER THAN LESS INFORMATION (WHICH WILL BE PUBLISHED IN ANY EVENT), AND TO INCLUDE THESE RELATED ACTIVITIES IN OUR NOTIFICATION. IN OUR VIEW, ACTUAL
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NOTIFICATION SHOULD BE IMPLEMENTED THROUGH SIMILAR US AND FRG DIPLOMATIC NOTES TO ALL THE OTHER CSCE FINAL ACT SIGNATORIES.

4. WE ARE PLEASED THAT FRG IS TAKING INITIATIVE (REF T) ON MODEL TEXT OF NOTIFICATION FOR EXERCISE GROSSE ROCHADE WHICH TAKES PLACE IN MID-SEPTEMBER. OUR PRE-LIMINARY THINKING ON REFORGER ANNOUNCEMENT MAY BE OF

VALUE IN THIS REGARD. WE ENVISAGE CONTENTS AS OUTLINED BELOW:

A. DESIGNATION OF GENERAL REFORGER PROGRAM AND FIELD MANEUVER PORTION -- PART III -- OF REFORGER 75 AT GRAFENWOEHR;

B. GENERAL PURPOSE;

C. STATES INVOLVED (WE MUST LIST THOSE ALLIES WHOSE FORCES ARE INVOLVED; WHETHER OR NOT WE ALSO INCLUDE FURTHER REQUIRED INFORMATION ON THEIR FORCES WOULD DEPEND ON WHETHER THEY TRANSMIT THEIR OWN NOTES.);

D. OVERALL TYPES AND NUMERICAL STRENGTH OF FORCES INVOLVED FOR REFORGER 75 AND FIELD MANEUVER PORTION.

E. AREA AND ESTIMATED TIMEFRAME FOR CONDUCT OF REFORGER 75;

F. ADDITIONAL INFORMATION RELEVANT TO REFORGER 75, IN PARTICULAR, DETAILS OF CRESTED CAP RELATIONSHIP; (WE ANTICIPATE SUCH INFORMATION WILL IN ANY CASE BE INCLUDED IN ROUTINE PUBLIC ANNOUNCEMENTS).)

5. WE ALSO BELIEVE IT WOULD BE HIGHLY DESIRABLE FOR OBSERVERS TO BE INVITED TO THIS EXERCISE, SINCE IT IS THE LARGEST ANNUAL EXERCISE INVOLVING THE US IN EUROPE AND SINCE IF OBSERVERS ARE NOT RPT NOT INVITED TO AN EXERCISE OF THIS MAGNITUDE, IT MAY RAISE QUESTIONS REGARDING WILLINGNESS OF THE ALLIES TO IMPLEMENT THE CSCE VOLUNTARY PROVISION FOR INVITING OBSERVERS. HOWEVER, SINCE PRIOR OPPORTUNITY FOR INVITING OBSERVERS WOULD BE CONFIDENTIAL

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AVAILABLE TO FRG IN CONNECTION WITH GROSSE ROCHADE, IT IS IMPORTANT THAT THE EMBASSY ASCERTAIN FRG ATTITUDES ON OBSERVERS EARLY ON IN THE DISCUSSIONS,

6. AS ADDRESSEES ARE AWARE, DISCUSSION AT NATO OF THE POLITICAL AND CBM ASPECTS OF AUTUMN FORGE EXERCISE SERIES IS ALSO UNDERWAY. REGARDLESS OF HOW ALLIES DECIDE TO APPLY CBMS TO AUTUMN FORGE AS A WHOLE, REFORGER WILL NEED TO BE SUBJECT OF PRIOR ANNOUNCEMENT. THE LATEST DATE BY WHICH NOTIFICATION ON REFORGER 75 MUST BE MADE IS SEPTEMBER 9, ACCORDING TO THE QTE 21 DAYS OR MORE IN ADVANCE UNQTE PROVISION IN THE CSCE FINAL DOCUMENT.

7. WE ALSO NOTE THAT USCINCEUR PLANS PRESS RELEASE ON COLD FIRE/GROSSE ROCHADE FOR AUGUST 13, AND WE WOULD URGE

THAT CONSULTATIONS WITH FRG AND OTHER ALLIES BE CARRIED
THROUGH AND COMPLETED ASAP, SO AS TO PERMIT DIPLOMATIC
NOTIFICATION OF THIS MANEUVER WITHOUT DELAYING PUBLIC
ANNOUNCEMENT.

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